

IN THE UNITED STATES DISTRICT COURT  
FOR THE MIDDLE DISTRICT OF ALABAMA

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Plaintiff :

V. : NO. 3:06cv711-MHT

SKILSTAF, INC.  
P.O. BOX 729  
ALEXANDER CITY, AL 35011

**Defendant**

PLAINTIFF OWEN J. ROGAL, D.D.S., P.C.'S BRIEF IN OPPOSITION TO  
DEFENDANT SKILSTAF, INC.'S MOTION FOR SUMMARY JUDGMENT

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**A.**

WHEN DEFENDANT HAS IDENTIFIED THE INCORRECT STANDARD OF REVIEW REGARDING AN ADMINISTRATOR'S INTERPRETATION OF AN ERISA PLAN AND WHEN THE PLAN INTERPRETATION IS INCORRECT NO MATTER WHAT STANDARD IS APPLIED, HAS DEFENDANT SUSTAINED ITS BURDEN TO SUPPORT SUMMARY JUDGMENT IN ITS FAVOR?

(ANSWERED IN THE NEGATIVE BELOW)

**B.**

WHEN DEFENDANT ARGUES THAT PLAINTIFF FAILED TO EXHAUST ADMINISTRATIVE REMEDIES AND YET CURIOUSLY ATTACHES DOCUMENTATION FROM PLAINTIFF THAT SHOWS PLAINTIFF DID EXACTLY THAT, HAS DEFENDANT SUSTAINED ITS BURDEN TO SUPPORT SUMMARY JUDGMENT IN ITS FAVOR?

(ANSWERED IN THE NEGATIVE BELOW)

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**I. INTRODUCTION**

The plaintiff in this matter is Owen J. Rogal, D.D.S., P.C., d/b/a The Pain Center, a corporation with principal place of business being located at 501-07 South 12<sup>th</sup> Street, Philadelphia, PA 19147. Defendant Skilstaf, Inc. is an Alabama corporation and insurance provider/plan administrator with its headquarters and principal place of business located at P.O. Box 729, Alexander City, AL 35011.

This matter commenced in October, 2005 in Philadelphia County, PA and was removed to federal court for the eastern district of Pennsylvania on or about November of 2005. This matter was transferred to the present venue by the Court on June 26, 2006. This matter concerns plaintiff medical provider's allegations of non-payment of medical bills by defendant incurred by patient/insured Dennis Berry. Mr. Berry executed an assignment of rights to plaintiff which has been reproduced in defendant's Exhibit 3 to its motion.

**A. *COUNTER STATEMENT OF UNDISPUTED FACTS***

Plaintiff incorporates its Reply in Opposition to Motion for Summary Judgment herein.

**B. *STATEMENT OF DISPUTED FACTS***

1. Defendant's plan administrator is vested with discretionary authority with regard to plan interpretation and construction.

2. Defendant's plan is funded based upon determination of amounts necessary to timely pay benefits and expenses; as such, the plan sponsor is directly interested in payments made from the plan.

3. As the plan affords the administrator discretion and the administrator has a conflict of interest, the Eleventh Circuit has held that a heightened arbitrary-and-capricious standard of review applies to the plan administrator's interpretation of the plan. Brown v. Blue Cross & Blue Shield of Ala., Inc., 898 F.2d 1556 (1990).

4. According to the plan, medical benefits must be payable under workers' compensation law in order to be excluded by the instant plan.

5. In the instant matter, bills for plaintiff's medical treatment rendered to Dennis Berry were not payable and in fact not paid under the applicable workers' compensation law.

6. Section 15 (Workers' Compensation) of the instant plan directly conflicts with Section 9, paragraph 16 of the plan utilized by defendant to avoid payment of medical bills herein. Any ambiguity therein must be resolved contra defendant.

7. Defendant has attached to its motion written documentation of plaintiff's request for review of denial of benefits (see defendant's Exhibit "B") and yet has likewise attached affidavit from defendant's administrator that plaintiff failed to request review. These actions are incongruous, to state the least.

8. Plaintiff has exhausted administrative remedies in its two (2) requests for review/appeal of denial of benefits. Any further attempt by plaintiff in this regard can only be considered superfluous, futile and pointless.

## **II. STANDARD OF REVIEW**

### **Standard of Review under Rule 56**

Under Fed. R. Civ. P. 56(c), summary judgment is proper "if the pleadings, depositions, answers to interrogatories, and admissions on file, together with the

affidavits, if any, show that there is no genuine issue as to any material fact and that the moving party is entitled to a judgment as a matter of law." Celotex Corp. v. Catrett, 477 U.S. 317, 322, 91 L. Ed. 2d 265, 106 S. Ct. 2548 (1986). The party asking for summary judgment "always bears the initial responsibility of informing the district court of the basis for its motion, and identifying those portions of the 'pleadings, depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any,' which it believes demonstrate the absence of a genuine issue of material fact."

Id. at 323. The movant can meet this burden by presenting evidence showing there is no dispute of material fact, or by showing the nonmoving party has failed to present evidence in support of some element of its case on which it bears the ultimate burden of proof. Id. at 322-23.

Once the moving party has met its burden, Rule 56(e) "requires the nonmoving party to go beyond the pleadings and by [its] own affidavits, or by the 'depositions, answers to interrogatories, and admissions on file,' designate 'specific facts showing that there is a genuine issue for trial.'" Id. at 324. To avoid summary judgment, the nonmoving party "must do more than show that there is some metaphysical doubt as to the material facts." Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 586, 89 L. Ed. 2d 538, 106 S. Ct. 1348 (1986). On the other

hand, the evidence of the nonmovant must be believed and all justifiable inferences must be drawn in its favor. Anderson v. Liberty Lobby, 477 U.S. 242, 255, 91 L. Ed. 2d 202, 106 S. Ct. 2505 (1986).

### **III. ARGUMENT**

#### **A. Defendant has identified the incorrect legal standard in its denial of medical benefits/plan interpretation by fiduciary operating under conflict of interest**

This Court has stated:

The Eleventh Circuit has held that a heightened arbitrary-and-capricious standard of review applies to the plan administrator's interpretation of the plan where the plan affords the administrator discretion and the administrator has a conflict of interest. See 898 F.2d at 1566-67. "[A] fiduciary operating under a conflict of interest may be entitled to review by the arbitrary and capricious standard for its discretionary decisions as provided in the ERISA plan documents, but the degree of deference actually exercised in application of the standard will be significantly diminished." Id. at 1568. The Brown court reasoned that, "when an insurance company serves as ERISA fiduciary to a plan composed solely of a policy or contract issued by that company, it is exercising discretion over a situation for which it incurs 'direct, immediate expense as a result of benefit determinations favorable to plan participants.'" Id. at 1561 (quoting De Nobel v. Vitro Corp., 885 F.2d 1180, 1191 (4th Cir. 1989)).

The Eleventh Circuit applies a burden-shifting analysis under the heightened arbitrary-and-capricious standard applicable to the plan administrator's interpretation of a plan. See Brown, 898 F.2d at 1566-67; Sahlie v. Nolen, 984 F. Supp. 1389, 1400 (M.D. Ala. 1997) (Thompson, C.J.). Under this approach, the court first must determine whether the interpretation of the plan proffered by the claimant is reasonable. See Florence Nightingale Nursing Serv., Inc. v. Blue Cross/Blue Shield of Ala., 41 F.3d 1476, 1481 (11th Cir. 1995), cert. denied, 514 U.S. 1128, 115 S. Ct. 2002, 131 L. Ed. 2d 1003 (1995); Sahlie, 984 F. Supp. at 1400-01. If it determines that the claimant's interpretation is reasonable, the court applies the principle of contra

proferentem, n84 construing ambiguities in the facts against the plan administrator, to find that the administrator's interpretation of the plan is wrong. See Florence Nightingale, 41 F.3d at 1481; Sahlie, 984 F. Supp. at 1401. Next, the court determines whether the plan administrator was arbitrary and capricious in adopting its incorrect interpretation. See Sahlie, 984 F. Supp. at 1401. In so doing, the court places the burden upon the administrator to establish that its action was not tainted by self-interest. See Florence Nightingale, 41 F.3d at 1481; Sahlie, 984 F. Supp. at 1401. Even a reasonable interpretation will be found arbitrary and capricious unless the administrator can demonstrate that its decision was not motivated by self-interest. See Brown, 898 F.2d 1556 at 1566-67; Sahlie, 984 F. Supp. at 1401. Finally, if the administrator does manage to carry this burden, the claimant may still succeed if the administrator's action was arbitrary and capricious by other measures. See Brown, 898 F.2d at 1568; Sahlie, 984 F. Supp. at 1401.

n84 "Contra proferentem" is a term "used in connection with the construction of written documents to the effect that an ambiguous provision is construed most strongly against the person who selected the language." Black's Law Dictionary 327 (6th ed. 1990) (citing United States v. Seckinger, 397 U.S. 203, 216, 90 S. Ct. 880, 887-88, 25 L. Ed. 2d 224 (1970)).

Lake v. UNUM Life Ins. Co. of Amer., 50 F. Supp. 2d 1243 (1999).

Defendant has attached its group health plan as Exhibit "A" to its motion. Section 15 therein provides general information regarding the plan. Under TYPE OF PLAN, it states, "The plan is administered by the plan administrator, which exercises authority (1) to construe all of the terms, provisions, conditions, and limitations of the plan, including, but not limited to, any uncertain terms contained in the plan and (2) to make determinations regarding eligibility for benefits under the plan". See defendant's Exhibit A. Further, Section 14, (B)(6)

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reads, "The plan administrator has full discretion to interpret the plan and to apply these claim review procedures". As such, the plan vests discretionary authority with the plan administrator.

Further, under FUNDING, the plan states, "Plan benefits are self-insured. *Based upon its determination of the amounts necessary to timely pay benefits and expenses, Skilstaf, Inc. shall make contributions to the plan.*" (emphasis added). See defendant's Exhibit A. The plan does not identify a trust or set-aside fund for payment of benefits. Rather, the plan bases its [self-insured] contributions on an ad-hoc basis. Plaintiff submits that this may only be seen as a conflict of interest as by plan directive the plan must determine funding based upon the volume and amount of claims at any given time. As such, plan determinations must be judicially reviewed within the heightened arbitrary-and-capricious standard of review as identified in Lake above.

1. **Defendant incorrectly interpreted the plan herein in its denial of benefits**

Plaintiff does not dispute that defendant denied benefits under Section 9, paragraph 16 of the plan, which reads, "Charges for injury or sickness occurring during or arising from your performance of service in a covered business or industry or payable under workers' compensation or an occupational diseases

act or law". See defendant's Exhibit "A". However, plaintiff's bills for medical services rendered to Dennis Berry were denied per benefits officer Toni Spivey in April 19, 2005 correspondence as follows, "It is my understanding that the bills in question are the result of an alleged work-related injury or are otherwise subject to workers' compensation law".

See defendant's Exhibit "B".

Plaintiff submits that a plain reading of the language of paragraph 16 under section 9 of the plan indicates that treatment rendered in connection with a workers' compensation injury must be *payable* in order for said section to be applicable. In fact, there are a plethora of instances, such as in the present matter, where an injured worker receives treatment that is not covered by workers' compensation law.

Herein, plaintiff billed its treatment of Dennis Berry to the responsible workers' compensation carrier, CSC Claim Company. Said carrier denied every bill submitted for payment. See plaintiff's Exhibit "B", attached hereto and made by reference a part hereof. Under Texas workers' compensation law, where Mr. Berry was employed and suffered injury on September 26, 2003, medical providers must be placed on an "approved list" before payment is required. See plaintiff's Exhibit "C", attached hereto and made by reference a part hereof, copy of applicable Texas workers' compensation law, Tex.Lab.Code §

408.023. As can be seen from plaintiff's Exhibit "B", CSC Claim Company denied all bills due to plaintiff's medical doctors not being on the TWCC (Texas Workers' Compensation Commission) approved provider list as required. Given same, it cannot be said that bills submitted by plaintiff were payable by the workers' compensation carrier. Therefore, defendant's reliance on the plan language memorialized in Section 9, paragraph 16 is misplaced and in error.

Additionally, defendant fails to regard additional language in the plan which contradicts Section 9, paragraph 16 above. Under Section 15, General Information, Workers' Compensation reads:

This plan is not issued in lieu of, nor does it affect any requirement of, coverage under any Act or Law which provides benefits for any injury or sickness occurring during, or arising from, your course of employment.

This plan will apply its rights of subrogation and reimbursement with respect to work related injuries or sickness even though benefits are in dispute or are made by means of settlement or compromise; no final determination is made that injury or sickness was sustained in the course of or resulted from your employment; the amount due for health care is not agreed upon or defined by you or the carrier; or the health care benefits are specifically excluded from settlement or compromise.

In consideration for coverage under this plan, you agree to notify the plan of any claim you make. You agree to reimburse this plan based on the information above.

Defendant's Exhibit "A".

Plaintiff submits that this clause may only be read in direct contravention to Section 9, paragraph 16. Despite the exclusionary language contained therein, this section clearly indicates that defendant is entitled to subrogation/reimbursement rights for payments made "with respect to work related injuries or sickness". Of course, it is nonsensical for defendant to claim subrogation interest on benefits it does not render. Based upon the doctrine of *contra proferentem*, plaintiff submits that the two (2) clauses cited above regarding workers' compensation create ambiguity in the plan which must be construed against defendant. Therefore, plaintiff moves that even if this Court holds that defendant's denial of benefits was not in error under Section 9, paragraph 16 of the plan, it is absolute error under Section 15 (Workers' Compensation) of the plan. For these reasons, plaintiff submits that defendant's motion for summary judgment must fail.

**B. Defendant has attached plaintiff's counsel's written request for review of denial of benefits to its Motion and still claims that plaintiff failed to exhaust administrative remedies**

Pursuant to ERISA, employers must establish procedures for reviewing employees' claims under their employee benefit plans. 29 U.S.C.A. § 1133 (West 1985 & Supp.1991). Eleventh Circuit precedent requires employees to exhaust these procedures before filing suit for benefits under ERISA. Mason v. Continental

Group, Inc., 763 F.2d 1219, 1227 (11th Cir.1985) (while statute does not contain an express exhaustion requirement, ERISA's legislative history illustrates Congress' intent that courts apply exhaustion requirement), cert. denied, 474 U.S. 1087, 106 S. Ct. 863, 88 L. Ed. 2d 902 (1986); accord Springer v. Wal-Mart Associates' Group Health Plan, 908 F.2d 897, 899 (11th Cir.1990). Policy considerations supporting the exhaustion requirement include reducing the number of lawsuits under ERISA, providing a non-adversarial method of dispute settlement, providing uniformity of results within a company, and minimizing cost of dispute settlement. See 763 F.2d at 1227.

The Eleventh Circuit warned in Curry v. Contract Fabricators, Inc. Profit Sharing Plan, 891 F.2d 842, 846 (11th Cir.1990), that Mason should not be read to require exhaustion of remedies in all cases. Accord Springer, 908 F.2d at 899. Instead an exception should be recognized for pleading impossibility of exhaustion in cases where claims procedures prove futile. 891 F.2d at 846. Byrd v. MacPapers, Inc., 961 F.2d 157 (1992).

Initially, please see attached hereto and made by reference a part hereof Exhibits "D" and "E". The former is plaintiff's memorializing of request to review denial of benefits as of January, 2005. The latter is plaintiff's counsel's memorializing of request to review denial of benefits dated May 20, 2005. Therein, plaintiff's counsel wrote, "As such, kindly

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*review your determination of non-payment and process the outstanding bills at your earliest convenience." (emphasis added).*

While defendant has raised no issue of sufficiency of requests to review, it is clear from the plan that said need merely be in writing. Section 14, (B)(1) reads, "In the event of a denial of your claim in whole or in part, you shall be permitted to review pertinent documents and to submit issues and comments in writing to the plan administrator. You may also make a written request for a full and fair review of the claim denial". See defendant's Exhibit "A".

Defendant has merely attached an affidavit to its motion from the plan administrator that neither plaintiff nor counsel requested review. Quite confusingly, defendant likewise attached plaintiff's counsel's written request for review as Exhibit "B" therein, plaintiff's Exhibit "E" herein.

As such, plaintiff moves that defendant has satisfied plaintiff's burden to show exhaustion of administrative remedies by its attachment of plaintiff's counsel's correspondence as Exhibit "B". As a final consideration, plaintiff offers that any further attempt to seek redress in defendant's "review process" can only be considered an effort in futility.

Therefore, given plaintiff's well-pleaded Complaint and its actual appeal of denial of benefits as evinced by Exhibits "D" and "E", plaintiff submits that it has satisfied its burden under Rule 56 so that defendant's Motion must fail.

**IV. CONCLUSION**

Lastly, plaintiff attached the affidavit of Kim Rogal-deOliveira in support of its position. In conclusion, for the foregoing reasons and those contained in the affidavit, Plaintiff respectfully requests that this Honorable Court enter the attached Order Denying Defendant's Motion for Summary Judgment.

Respectfully submitted,

s/ Robert E. Cole \_\_\_\_\_  
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OWEN J. ROGAL, D.D.S., P.C. :  
 d/b/a THE PAIN CENTER

V. : NO. 3:06cv711-MHT

SKILSTAF, INC. :  


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**CERTIFICATE OF SERVICE**

Robert E. Cole, Esquire, attorney for plaintiff, hereby verifies that on the 25<sup>th</sup> day of April, 2007, he electronically filed the foregoing with the Clerk of the Court using the CM/ECF system, which will send notification of such filing as follows:

Amelia T. Driscoll, Esquire  
 Bradley Arant et al.  
 1819 Fifth Avenue North  
 Birmingham, AL 35203-2104

Robert E. Cole, Esquire, attorney for plaintiff, hereby verifies that on the 25<sup>th</sup> day of April, 2007, he served upon Jeanne L. Bakker, Esquire, attorney for defendant above, a true and correct copy of the foregoing by first class mail, postage prepaid to the following address:

Montgomery, McCracken et al.  
 123 South Broad Street  
 Philadelphia, PA 19109

REC6159

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